H. R. 975

To amend title I of the Employee Retirement Income Security Act of 1974 to ensure nondiscrimination in benefits provided under group health plans, and to provide for adequate notice of adoption of material coverage restrictions under group health plans and effective remedies for violations of such title with respect to such plans.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 18, 1993

Mr. Hughes (for himself, Mr. Boehlert, Mr. Abercrombie, Mr. Defazio, Mr. Waxman, Mr. Studds, Mr. Matsui, Mr. Frank of Massachusetts, Ms. Pelosi, Mr. McDermott, Mr. Blackwell, Mr. Berman, Mr. Hefner, Mr. Conyers, Mr. Stark, Mr. Evans, and Mr. Wyden) introduced the following bill; which was referred to the Committee on Education and Labor

A BILL

To amend title I of the Employee Retirement Income Security Act of 1974 to ensure nondiscrimination in benefits provided under group health plans, and to provide for adequate notice of adoption of material coverage restrictions under group health plans and effective remedies for violations of such title with respect to such plans.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Group Health Plan
3	Nondiscrimination Act of 1993".
4	SEC. 2. PROTECTION FROM INTERFERENCE WITH RIGHTS.
5	Section 510 of the Employee Retirement Income Se-
6	curity Act of 1974 (29 U.S.C. 1140) is amended—
7	(1) by inserting "(a) In General.—" after
8	"Sec. 510."; and
9	(2) by adding at the end the following new sub-
10	section:
11	"(b) Discrimination Based on Benefit Claims
12	under Group Health Plans.—
13	"(1) IN GENERAL.—It shall be unlawful dis-
14	crimination for purposes of subsection (a) to take
15	any action to cancel or reduce a benefit of a partici-
16	pant or beneficiary under a group health plan (by
17	plan amendment or plan termination, change in in-
18	sured status of the plan, change of insurer under the
19	plan, or any other means), if—
20	"(A) such action is specifically related to
21	one or more particular diseases or medical con-
22	ditions,
23	"(B) such participant or beneficiary is un-
24	dergoing, at the time such action is taken, a
25	course of treatment related to any such disease
26	or medical condition, and

1	"(C) a valid claim under the plan reason-
2	ably related to such course of treatment has
3	been submitted to the plan by or on behalf of
4	such participant or beneficiary prior to the tak-
5	ing of such action.
6	"(2) Definitions.—For purposes of this sub-
7	section—
8	"(A) Group Health Plan.—The term
9	'group health plan' has the meaning provided in
10	section 607(1).
11	"(B) Change in insured status.—The
12	term 'change in insured status' of a plan means
13	a change to self-insured status or a change in
14	the extent to which benefits provided under the
15	plan are provided under a contract or policy of
16	insurance issued by an insurer under the plan.
17	"(C) Insurer.—The term 'insurer' under
18	a plan means a person licensed by a State to
19	engage in the business of insurance who pro-
20	vides benefits under the plan under a contract
21	or policy of insurance issued by such person.
22	"(D) Valid Claim.—The term valid
23	claim' under a group health plan means a claim
24	which, at the time of its submission by or on
25	behalf of a participant or beneficiary, would

1	have entitled the participant or beneficiary to
2	benefits under the plan.".
3	SEC. 3. NONDISCRIMINATION IN LIFETIME BENEFIT COV-
4	ERAGE UNDER A GROUP HEALTH PLAN.
5	(a) In General.—Part 5 of title I of the Employee
6	Retirement Income Security Act of 1974 is amended by
7	adding at the end the following:
8	"NONDISCRIMINATION IN LIFETIME BENEFIT COVERAGE
9	UNDER A GROUP HEALTH PLAN
10	"Sec. 516. (a) In General.—It shall be unlawful
11	for a group health plan to discriminate among diseases
12	or medical conditions with respect to levels of lifetime ben-
13	efit coverage provided to similarly situated participants
14	and beneficiaries under the plan. For purposes of this sec-
15	tion, the term 'lifetime benefit coverage' provided to any
16	participant or beneficiary under a plan means the maxi-
17	mum benefit available under the plan in the aggregate to
18	such participant or beneficiary.
19	"(b) Limitation.—Subsections (a) shall not apply
20	with respect to participants and their beneficiaries under
21	a group health plan if the requirements of paragraph (1)
22	or (2) are met as follows:
23	"(1) Collective Bargaining.—The require-
24	ments of this paragraph are met if—
25	"(A) the participants consist of employees
26	covered by a collective bargaining agreement be-

1	tween employee representatives and one or more
2	employers,
3	"(B) there is evidence that benefits pro-
4	vided under the group health plan established
5	or maintained pursuant to such collective bar-
6	gaining agreement were the subject of good
7	faith bargaining between such employee rep-
8	resentatives and such employer or employers,
9	and
10	"(C) the discrimination consists of a lack
11	of uniformity based solely on—
12	"(i) variations in the required terms
13	of the collective bargaining agreement as
14	applied to separate geographically located
15	facilities of the same employer, or
16	"(ii) different levels of contributions
17	to such plan negotiated between such em-
18	ployee representatives and more than 1
19	employer, as set forth in applicable collec-
20	tive bargaining agreements.
21	"(2) Exemption procedure.—The require-
22	ments of this paragraph are met if the sponsor of
23	such group health plan demonstrates to the Sec-
24	retary by a preponderance of the evidence that such
25	sponsor will be unable to continue such plan unless

- granted relief from the applicable requirements of subsection (a), pursuant to an exemption procedure which—
- 4 "(A) shall be established by the Secretary 5 by regulation for purposes of this subsection, 6 and
- "(B) shall be subject to standards and procedures similar to those applicable under section 408(a) with respect to exemptions granted thereunder.".
- 11 (b) CLERICAL AMENDMENT.—The table of contents 12 in section 1 of such Act is amended by inserting after the 13 item relating to section 514 the following new items:

14 SEC. 4. REPORTING AND DISCLOSURE REQUIREMENTS.

- 15 (a) Notice of Modifications and Changes.—
- 16 Section 104(b)(1) of the Employee Retirement Income Se-
- 17 curity Act of 1974 (29 U.S.C. 1024(b)) is amended by
- 18 adding at the end the following: "In the case of a group
- 19 health plan (as defined in section 607(1)), the adoption
- 20 of any material coverage restriction which constitutes such
- 21 a modification in the terms of the plan (including the ter-
- 22 mination of the plan), or which is represented by any such
- 23 change in the information required under section 102(b),
- 24 may not take effect until 60 days after such a summary

[&]quot;Sec. 515. Delinquent contributions.

[&]quot;Sec. 516. Discrimination in lifetime benefit coverage under group health plan.".

- 1 description of such modification or change is furnished to
- 2 each participant and to each spouse thereof who is a bene-
- 3 ficiary under the plan in language calculated to be easily
- 4 understood by the typical participant or beneficiary. For
- 5 purposes of the preceding sentence, the term 'material cov-
- 6 erage restriction' means any change in the terms of a
- 7 group health plan that results in elimination of, or in-
- 8 creased restrictions on, any form of benefit coverage which
- 9 was provided by the plan prior to the change, including,
- 10 but not limited to, the establishment of, or increases in
- 11 the amount of, deductibles or coinsurance payments re-
- 12 quired of participants and beneficiaries under the plan, ex-
- 13 cept that the Secretary may by regulation exclude from
- 14 such term any such change of a type which the Secretary
- 15 finds to be de minimis.".
- 16 (b) Special Requirements for Self-Insured
- 17 PLANS.—Section 102(b) of such Act (29 U.S.C. 1022(b))
- 18 is amended—
- 19 (1) by inserting "(1)" after "(b)"; and
- 20 (2) by adding at the end the following new
- 21 paragraph:
- "(2)(A) In the case of a self-insured group health
- 23 plan, the plan description and summary plan description
- 24 shall also contain a statement—

1	"(i) indicating that the plan is a self-insured
2	group health plan and is not a policy of insurance,
3	"(ii) identifying the person who is responsible
4	for claim determinations and processing, and
5	"(iii) indicating that the plan is not subject to
6	State guarantee fund protection and that, if the plan
7	does not pay all benefits for which participants or
8	beneficiaries are eligible under the plan, responsibil-
9	ity for payment for medical care may to some extent
10	remain with the participant or beneficiary.
11	"(B) For purposes of this paragraph—
12	"(i) The term 'group health plan' has the
13	meaning provided in section 607(1).
14	"(ii) A group health plan is 'self-insured' unless
15	all benefits provided under the plan are provided
16	under a contract or policy of insurance issued by a
17	person licensed by a State to engage in the business
18	of insurance.".
19	SEC. 5. LEGAL RELIEF FROM DAMAGES FOR INTER-
20	FERENCE WITH RIGHTS UNDER PLAN.
21	(a) Damages.—Section 502(c) of the Employee Re-
22	tirement Income Security Act of 1974 (29 U.S.C. 1132(c))
23	is amended by adding at the end the following new para-
24	

- 1 "(4)(A) Any person who violates section 510 or 516
- 2 with respect to any participant or beneficiary under a
- 3 group health plan shall be liable to such participant or
- 4 beneficiary for actual damages. Subject to subparagraph
- 5 (B), damages for such violation shall not include punitive
- 6 damages.
- 7 "(B) In any case in which the violation constitutes
- 8 willful, fraudulent, or malicious conduct, bad faith, or
- 9 gross negligence, each person liable under subparagraph
- 10 (A) may, in the court's discretion, be liable to such partici-
- 11 pant or beneficiary for exemplary damages equal to not
- 12 more than the greater of—
- 13 "(i) 200 percent of the amount of actual dam-
- 14 ages awarded, or
- 15 "(ii) \$10,000.
- 16 Any such exemplary damages shall be in addition to any
- 17 actual damages under subparagraph (A).
- 18 "(C) For purposes of this paragraph, the term 'group
- 19 health plan' has the meaning provided in section 607(1).".
- 20 (b) ATTORNEY'S FEES.—Section 502(g) of such Act
- 21 (29 U.S.C. 1132(g)) is amended by adding at the end the
- 22 following new paragraph:
- 23 "(3) In any action for damages under subsection
- 24 (c)(4) in which the plaintiff prevails or substantially pre-
- 25 vails, the court shall award the plaintiff reasonable attor-

- 1 ney's fees and other costs of the action, including reason-
- 2 able expert witness fees and costs, to be paid by the de-
- 3 fendant. Fees awarded under this paragraph shall be at
- 4 generally prevailing hourly rates.".
- 5 SEC. 6. EFFECTIVE DATE.
- 6 The amendments made by this Act shall apply with
- 7 respect to changes in group health plan coverage adopted
- 8 on or after February 4, 1993.

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